

Message Text

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PAGE 01 MANILA 07455 01 OF 02 221709Z

47

ACTION IO-14

INFO OCT-01 EA-11 ISO-00 OIC-04 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03

SS-20 USIA-15 AID-20 COME-00 EB-11 FRB-02 TRSE-00

XMB-07 OPIC-12 CIEP-02 LAB-06 SIL-01 OMB-01 AF-10

ARA-16 EUR-25 NEA-14 SPM-01 IGA-02 ABF-01 DRC-01 /236 W
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R 211320Z JUN 74

FM AMEMBASSY MANILA

TO SECSTATE WASHDC 4605

INFO USUN NEW YORK 556

UNCLAS SECTION 1 OF 2 MANILA 7455

E.O. 11652: N/A

TAGS: UNDP, UNFPA, SPOP

SUBJ: UNDP - 18TH GOVERNING COUNCIL - ITEM 9, UNFPA

1. SUMMARY: ITEM SUCCESSFULLY COMPLETED FROM US POINT OF
VIEW JUNE 20 WITH GOVERNING COUNCIL (GC) ADOPTION DECISION
BY CONSENSUS THAT:

(A) PROVIDES \$80 MILLION ADDITIONAL APPROVAL AUTHORITY FOR
1974-77 PERIOD;

(B) NOTES 1974-77 WORK PLAN;

(C) APPROVES ALL COUNTRY AGREEMENTS AND LARGE SCALE PROJECTS
PRESENTED TO GC LIMITING FUNDS TO BE APPROPRIATED TO ALL FIVE-
YEAR COUNTRY AGREEMENTS TO TWO YEARS AND REQUIRING STATUS
REPORT ON EACH BE MADE TO 22ND SESSION OF GC;

(D) NOTED CRITERIA PAPER AND UNFPA INTENTION HOLD ITS FIRST
PLEDGING CONFERENCE IN 1975;

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PAGE 02 MANILA 07455 01 OF 02 221709Z

(E) REQUESTS USE STANDARDIZED FORMAT FOR PROJECT PROPOSALS

SUBMITTED TO GC FOR APPROVAL;

(F) DECIDED REVIEW AT 20TH SESSION OF GC ROLLING PLAN
MECHANISM AND UNFPA'S PROGRAM BUDGETING SYSTEM ON BASIS
REPORT FROM UNFPA DIRECTOR.

US AND SWEDISH DELEGATES TANDEM CORRIDOR WORK LARGELY
RESPONSIBLE FOR ABOVE POINTS (E) AND (F) BEING ADDED TO
DECISION AND TWO-YEAR APPROPRIATION AND STATUS REPORT
FEATURES BEING ADDED TO POINT (C). UNFPA ADMINISTRATION
ALSO PLEASED WITH CONTENTS DECISION. END SUMMARY

2. FOLLOWING OPENING STATEMENT BY UNFPA DIRECTOR SALAS,
26 DELEGATIONS SPOKE TO ITEM, FOLLOWED BY RESPONSES BY SALAS
AND UNFPA DEPUTY DIRECTOR GILLE DURING FIVE-HOUR DISCUSSION
ITEM ON JUNE 18. CONSENSUS DECISIONS TAKEN JUNE 19 (ADMINIS-
TRATIVE BUDGET) AND JUNE 20, SEE ABOVE, BASED ON 16 DOCUMENTS
FOR ITEM, B&F COMMITTEE REPORT, AND DISCUSSION.

3. SALAS IN STATEMENT (MANILA A-179, JUNE 19) WHICH PREVIOUSLY
CRITIQUED BY USDEL, SAID: (A) DEMAND FOR FUND RESOURCES HAD
BEGUN STRONGLY OUTGROW SUPPLY AND WOULD GROW FURTHER DURING
WPY AND WPC; (B) DEFENDED ADMINISTRATIVE BUDGET ESPECIALLY
REESTABLISHED INFORMATION UNIT; (C) FUND SIMPLIFYING PROCE-
DURES AND CONSIDERING LIMITED DELEGATION APPROVAL AUTHORITY
TO FIELD; (D) DESCRIBED RECENT DEVELOPMENTS AND PLANS
FURTHER IMPROVE IMPLEMENTATION RATE, EVALUATION, COORDINATION
WITH OTHER DONORS, AND RECRUITMENT FIELD COORDINATORS;
(E) DESCRIBED FIVE MULTI-YEAR COUNTRY AGREEMENTS BEFORE GC
WITH EMPHASIS ON INDIA PROGRAM AND INCLUDING A SUGGESTION
THAT GC MAY WANT AUTHORIZE UNFPA ALLOCATE FUNDS FOR ONLY
FIRST TWO YEARS SUCH AGREEMENTS AND REPORT BACK TO COUNCIL
AFTER TWO YEARS ON STATUS AND FUTURE PLANS (THIS PART HIS
STATEMENT WORKED OUT WITH USDEL IN ADVANCE); (F) UNFPA
LIKELY REACH ITS 1974 FUND RAISING TARGET BUT WOULD NEED
FAR MORE GENEROUS SUPPORT IN 1975 AND BEYOND IF 20 MORE
MAJOR COUNTRY AGREEMENTS WERE TO BE ADDED TO FIRST TWENTY
THAT WERE OR WOULD SOON BE OPERATIONAL.

4. WITH GC RUNNING BEHIND SCHEDULE, PRESIDENT REQUESTED 8
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PAGE 03 MANILA 07455 01 OF 02 221709Z

SUB ITEMS OF ITEM BE TAKEN UP CONCURRENTLY AND EACH DELEGATION
SPEAK IN SINGLE SHORT INTERVENTION.

5. THE GREAT MAJORITY OF THE INTERVENTIONS WERE EXTREMELY
COMPLIMENTARY, FAIRLY SHORT AND CONSISTED OF PRAISING SALAS;
HIS STATEMENT; HIS ADMINISTRATION OF UNFPA; THE IMPROVING
QUALITY OF THE DOCUMENTATION MOST ESPECIALLY THE WORK PLAN,
ANNUAL REPORT; THE CRITERIA PAPER; AND PLANS FOR PLEDGING

CONFERENCE IN 1975. MOST SHORT STATEMENTS BY LDCS ADDED THAT
(A) POPULATION POLICIES NOT A SUBSTITUTE FOR DEVELOPMENT;
(B) UNFPA DESERVING OF PRAISE FOR ITS OBJECTIVE POSTURE
WHICH ATTEMPTED FULLY RESPECT SOVEREIGNTY RIGHTS OF GOVERN-
MENTS ON ONE HAND AND RIGHTS OF PARENTS HAVE INFORMATION AND
MEANS DECIDE FAMILY SIZE ON OTHER; (C) UNFPA SHOULD MAKE
INCREASED USE INDIGENOUS AGENCIES AS PROJECT EXECUTING AGENCIES;
(D) INDISPENSABLE USE PRAGMATIC APPROACH THAT TAKES COUNTRY
AND REGIONAL DIFFERENCES FULLY INTO ACCOUNT; (E) IMPORTANCE
TO REMAIN FLEXIBLE ON BOTH POLICY AND PROGRAMMING SIDE IN
ORDER BE IN BEST POSITION EXPEDITIOUSLY TAKE RESULTS FLOWING
FROM WPC AND WORLD POPULATION PLAN OF ACTION INTO ACCOUNT;
(F) SUPPORTING APPROVAL AUTHORITY REQUESTED, WORK PLAN,
PROJECT AND COUNTRY AGREEMENTS, ETC.; (G) MUCH HIGHER
PERCENTAGE OF FUNDS SHOULD GO TO COUNTRY AGREEMENTS.

SHORT STATEMENTS BY FOLLOWING COUNTRIES LARGELY CONSISTED
OF AND LIMITED TO MAKING THREE OR MORE OF THE ABOVE POINTS:
CUBA, NORWAY, DENMARK, GHANA, TURKEY, BELGIUM, FRANCE,
YUGOSLAVIA, CHILE, JAPAN, SOMALIA, FINLAND, PAKISTAN, AND
IRAN.

6. INDIA, IN ADDITION MAKING MOST POINTS IN PARA. 5, EXPANDED
CONSIDERABLY ON INFORMATION CONTAINED IN ITS \$40 MILLION
FIVE-YEAR COUNTRY AGREEMENT BEFORE GC WITH EMPHASIS ON HIGH
PRIORITY IN FIVE-YEAR PLAN, RELATED \$645 MILLION TO BE SPENT
BY INDIA, INPUTS OF OTHER DONORS INCLUDING UK, SWEDEN,
DENMARK, IDA, AND THE US. PRAISED BANGLADESH AND PAKISTAN
COUNTRY AGREEMENT PROPOSALS ESPECIALLY THERE EDUCATION AND
INFORMATION COMPONENTS. FAVORED UNFPA'S RESEARCH EFFORTS,
AUDIO-VISUAL PROJECT AND WORLD FERTILITY SURVEY EFFORTS BUT
DOUBTED SYNTEHSIS OF RESULTS OR FULL USE COMPARATIVE DATA
POSSIBLE BECAUSE OF CULTURAL DIFFERENCES, ETC. IT IS A
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PAGE 04 MANILA 07455 01 OF 02 221709Z

FALLACY TO BELIEVE WORLD CAN BE TREATED AS A SINGLE UNIT
IN SUCH AREAS.

7. PHILIPPINES (CONCEPCION) AFTER FULSOME PRAISE SALAS,
UNFPA, AND MAKING ALL POINTS CONTAINED PARA. 5, WANTED TO
KNOW WHAT MEASURES BEING TAKEN IMPROVE IMPLEMENTATION AND
PROJECT DOCUMENTATION PRESENTED TO GC; CRITERIA USED IN
DECISION PLACE

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PAGE 01 MANILA 07455 02 OF 02 221008Z

47

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UNCLAS SECTION 2 OF 2 MANILA 7455

\$25 MILLION LIMIT ON SUPPORT TO UN AGENCIES. SAID UNFPA
WOULD SOON NEED ADDITION STAFF IF WERE GOING TO CONTINUE
DO ITS EXPANDING JOB WELL.

8. NETHERLANDS HIT WPC IMPLICATIONS POINT HARD, BELIEVED
UNFPA SHOULD BE DOING MORE IN PROGRAM DEVELOPMENT SECTOR,
SAID DOCUMENTATION ON TURKEY AND INDIA PROJECTS TOO SKIMPY
AND WOULD PREFER SEE PLEDGING CONFERENCE FURTHER DEFERRED.
MALAYSIA SAID IT WOULD LIKE SEE MAJOR POINTS OF IACC DIS-
CUSSIONS INCLUDED IN DIRECTOR'S ANNUAL REPORT. NEW ZEALAND
SAID CRITERIA APAPER DESERVED WIDE DISTRIBUTION AND
SHOULD BE SENT ALL COUNTRIES, BELIEVES TOO MANY INTER-AGENCY
AND OTHER BODIES GIVE UNFPA ADVICE, HOPES WPC WILL LEAD TO
BETTER STRUCTURE IN POPULATION FIELD WITHIN UN, WOULD LIKE
TO SEE ROLLING PLAN COVER FOUR-YEAR VICE THREE-AND-ONE-HALF-
YEAR PERIOD.

9. SWEDEN (WEHREN) IN LIGHT TENOR COMMENTS OTHER SPEAKERS
SOFTEN ITS PLANNED CRITICISM. SAID WITH UNFPA NOW RESPONSIBLE
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PAGE 02 MANILA 07455 02 OF 02 221008Z

FOR 25 PERCENT OF ALL POPULATION EFFORTS IN WORLD, DIRECTOR'S

NEXT REPORT SHOULD START WITH AN INTERNATIONAL POPULATION STATUS CHAPTER AND GENERALLY BE LESS DESCRIPTIVE AND MORE PROBLEM ORIENTED. WORK PLAN SHOULD BE MORE THAN INVENTORY -- IT SHOULD PUT FORTH FUND'S OWN VIEWS AND PROVIDE THE GC WITH ALTERNATIVE PROPOSALS, SUPPORTED SALAS AND US RE REVIEW OF COUNTRY PROGRAMS AFTER TWO YEARS, SAID ONLY SMALL AMOUNTS OF NUMEROUS COUNTRY PROGRAMS COVERED BY WELL PLANNED ACTIVITIES. SAID UNFPA ASSISTANCE TO SOUTH VIETNAM CONTRARY TO PARIS PEACE AGREEMENT IF SIMILAR HELP NOT PROVIDED NORTH VIETNAM. NOTE: WEHREN HAD JUST VISITED NORTH VIETNAM. WANTED FUND PAYING FOR FEWER PEOPLE IN SPECIALIZED AGENCIES, SPENDING LESS ON FELLOWSHIPS AND LIBRARIES, MORE ON ENVIRONMENTAL RELATED PROJECTS. ENDED BY SAYING UNFPA IMPROVING AND SWEDISH CONTRIBUTION TO IT BEING INCREASED FROM \$3 MILLION TO \$4.5 MILLION.

10. FRG MADE LARGELY SAME SPEECH (SEE MANILA 7110) AS IN B&F COMMITTEE STRESSING NEED FOR COMMON UNFPA-WHO POLICY ON HEALTH COMPONENT FP PROGRAMS, WANTED NEXT SESSION OF GC SET TIMING OF PLEDGING CONFERENCE, WANTED \$80 MILLION APPROVAL AUTHORITY BUT LESS OF IT ALLOCATED FOR 1974 AND MORE FOR 1975 AND 1976, AGREED WITH US RE NEED STANDARDIZED FORMAT FOR PROJECT PROPOSALS TO GC.

11. BRAZIL (COUTO) IN LOW-KEY SPEECH, PRAISED SALAS AND HIS STATEMENT AND ADMINISTRATION OF FUND. SAID POLICY DECISIONS REMAIN IN ECOSOC DOMAIN. WOULD LIKE WORK PLAN COVER PERIOD 1975-78. PLEASED SEE UNFPA ENDEAVORS CLOSELY TIED IN WITH NATIONAL GOALS, FAVORED COUNTRY PROGRAMS MORE THAN GLOBAL PROJECTS, WORK IN INFORMATION FIELD AND STATED DESIRE BY MANY DEVELOPED COUNTRIES SEE MORE UNFPA EFFORTS CONCENTRATED IN FAMILY PLANNING AREA AS ALL TENDED TO HIT UP AGAINST VARIOUS SOVERIGNTY RELATED SENSITIVITIES. UK WANTED TO SEE ADDITION TO CRITERIA PAPER RE SATISFACTORY ARRANGEMENTS FOR COORDINATING ALL DONORS IN EACH COUNTRY REQUESTING ASSISTANCE AND CAUTIONED THAT SMALLER BUT IMPORTANT POPULATION PROJECTS IN SMALLER COUNTRIES MUST NOT BE LOST IN THE PUSH FOR COMPREHENSIVE COUNTRY AGREEMENTS.

12. SALAS AND PARTICULARLY GILLE DID EXCELLENT JOB OF SUMMING
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PAGE 03 MANILA 07455 02 OF 02 221008Z

UP ANSWERS TO SPECIFIC QUESTIONS AND ALLAYING FEARS RE FACTORING IN RESULTS OF WPC, IMPLEMENTATION MEASURES, STEPS IMPROVE DOCUMENTATION, COORDINATION WITH WHO, INCLUDING ITS EXPANDED RESEARCH PROGRAM. ALSO MENTIONED STOCK-PILING CONTRACEPTIVE WITH UNICEF, DEFENDED FELLOWSHIPS, SAID MORE DISCUSSIONS PLANNED WITH INDIA RE DETAILS ITS AGREEMENT AND DESCRIBED NEW DEVELOPMENTS SINCE DOCUMENTS PREPARED THAT FURTHER FIRM UP COMPONENTS OF PROJECT PROPOSALS RE BANGLA-

DESH, HAITI, TURKEY, AND ETHIOPIA CENSUS PROJECT.

13. SUMMARY OF US STATEMENT WHICH SENT IN A-178 JUNE 19
BEING REPORTED SEPTEL. SUMMARY RECORDS OF DEBATE BEING
POUCHED ATTENTION JIM MARSHALL-IO/CMD.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
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Concepts: POPULATION, BUDGETS, AGREEMENTS, DEVELOPMENT PROGRAMS, COMMITTEE MEETINGS, FINANCIAL CONTRIBUTIONS, PROGRESS REPORTS, MEETING DELEGATIONS, FOREIGN POLICY POSITION, SPEECHES
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Decaption Date: 01 JAN 1960
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Disposition Event:
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TAGS: SPOP, UNDP, UNFPA
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005